

The Alaska Peninsula is a land of towering mountains, active volcanoes, broad valleys, fjords, tundra, and glacially formed lakes. From the coastal lowlands on the Bristol Bay side of the Refuges the land rises to steep glaciated mountains and volcanoes, and then plunges to cliffs and sandy beaches on the Pacific side. The Bristol Bay side of the Refuges consists primarily of rolling moist to wet tundra, lakes, and wetlands. The snow-covered, heavily glaciated Aleutian Mountain Range bisects the Refuges with volcanic peaks rising to more than 8,200 feet. The Pacific coastline is rugged with sea cliffs rising hundreds of feet from the water. Numerous streams and several large rivers originate within the Refuges.

The Becharof National Wildlife Refuge contains the 300,000-acre Becharof Lake, the second largest lake in Alaska, and the 503,000-acre Becharof Wilderness Area. Mt. Peulik, a 4,800-foot volcano with lava flows reaching to Becharof Lake is a prominent landmark.

The Alaska Peninsula National Wildlife Refuge contains the culturally and economically important Ugashik Lakes. The area around Mother Goose Lake provides important habitat for moose and a number of bird species. Volcanoes have been active in the recent past. Mt. Veniaminof, a stratovolcano with a base 30 miles in diameter and a summit crater 20 miles in circumference, last erupted from 1993 to 1995. Mt. Veniaminof has the most extensive crater glacier in the United States and is the only known glacier on the continent with an active volcanic vent in its center. The 800,000-acre Mt. Veniaminof National Natural Landmark recognizes the unique qualities of this area.

The Alaska Maritime National Wildlife Refuge includes Federally-owned islands, sea stacks, columns, islets, and rocks off the coast of Alaska. Seal Cape, a 9,900-acre headland, is the only part of the Alaska Maritime Refuge included in this Draft Conservation Plan. Narrow bays cut Seal Cape into two main arms which rise to peaks of more than 2,000 feet.

More than 2,000 people live in 12 communities located near the Refuges. The region is characterized by a mixed cash-subsistence economy. The cash economy is dominated by commercial fishing, tourism, and government employment. The Refuges sustain nearly 1,500 local jobs and contribute \$70 million in income annually to the local economy, nearly all through supporting the commercial fishery by providing salmon spawning and rearing habitat.

Issues raised during scoping and addressed in this Draft Revised

Conservation Plan are: (1) Access to remote and sensitive areas; and (2) conflicts between Refuge user groups.

This Draft Revised Conservation Plan identifies and evaluates three alternatives for managing the Refuges for the next 15 years. These alternatives follow the same general management direction but provide different ways of addressing the issues.

*Alternative 1: No Action:* Management of the Refuges would continue to follow the current course of action as identified and described in the existing plans and Records of Decision for these Refuges. The ranges and intensities of management activities would be maintained. Private and commercial uses of the Refuges would be unchanged. Refuge management would continue to reflect existing laws, executive orders, regulations, and policies governing Service administration and operation of the National Wildlife Refuge System. Helicopter landings for recreational purposes may be allowed outside of designated Wilderness on a case-by-case basis.

*Alternative 2:* There would be no changes in the way lands are managed or in how the public can access the Refuges. Research and monitoring provide clearer goals and objectives for increasing our knowledge of wildlife and habitat needs and relationships. Public use monitoring would facilitate wildlife dependent recreation, subsistence, and other traditional uses. Helicopter landings for recreational purposes would not be allowed in sensitive resource areas, at sensitive times, or where remoteness was a primary quality of the area. Landings could be considered in other areas. The Service would develop a process for identifying sensitive areas, in cooperation with the State of Alaska and other interested parties.

*Alternative 3: Preferred Alternative:* Research and monitoring provide clearer goals and objectives for increasing our knowledge of wildlife and habitat needs and relationships. Public use monitoring would provide clearer goals for facilitating wildlife dependent recreation, subsistence, and other traditional uses. Helicopter landings for recreational access would not be allowed. The boundary of the Yantarni Bay Moderate Management Area would be adjusted to coincide with geographically identifiable features while maintaining off-road vehicle (ORV) trails and areas of moderate use.

*Comment Period:* Sixty (60) days from date of publication of this notice.

*Public Meetings:* Meetings will be held in villages near the Refuges and in

Anchorage. Dates to be determined by weather and logistics.

*Availability of Documents:* Copies of this Draft Revised Conservation Plan may be obtained by writing to the U.S. Fish and Wildlife Service, Attention: Peter Wikoff, 1011 East Tudor Road, MS 231, Anchorage, AK 99503; telephone (907) 786-3837; fax (907) 786-3965; or e-mail [peter\\_wikoff@fws.gov](mailto:peter_wikoff@fws.gov). Copies of the Draft Conservation Plan may be viewed at the Refuge Office in King Salmon, Alaska, local libraries, and the U.S. Fish and Wildlife Service Regional Office, Anchorage, Alaska. The Draft Conservation Plan is available online at <http://www.r7.fws.gov/planning>.

*Your Comments:* Comments may be addressed to Peter Wikoff, U.S. Fish and Wildlife Service, 1011 East Tudor Road, MS 231, Anchorage, AK 99503 or [fw7\\_apb\\_planning@fws.gov](mailto:fw7_apb_planning@fws.gov).

Dated: January 9, 2004.

**Rowan W. Gould,**

*Regional Director, U.S. Fish and Wildlife Service, Anchorage, Alaska.*

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## DEPARTMENT OF THE INTERIOR

### Fish and Wildlife Service

#### Notice of Availability of the Draft Comprehensive Conservation Plan and Environmental Impact Statement for Rocky Flats National Wildlife Refuge, Commerce City, CO

**AGENCY:** Fish and Wildlife Service, Interior.

**ACTION:** Notice of availability.

**SUMMARY:** The U.S. Fish and Wildlife Service (Service) announces that the Draft Comprehensive Conservation Plan and Environmental Impact Statement (CCP/EIS) for the Rocky Flats National Wildlife Refuge (Refuge) is available for public review and comment. This Draft CCP/EIS was prepared pursuant to the National Wildlife Refuge System Administration Act, as amended, and the National Environmental Policy Act (NEPA). The Draft CCP/EIS describes the Service's proposal for management of the Refuge for 15 years, beginning at Refuge establishment, which is anticipated to occur sometime between 2006 and 2008. Four alternatives for management of the Refuge are considered in the CCP/EIS.

**DATES:** To ensure consideration, we must receive your comments on or before April 5, 2004.

**ADDRESSES:** To provide written comments or to obtain a copy of the Draft CCP/EIS, please write to Laurie

Shannon, Planning Team Leader, Rocky Flats National Wildlife Refuge, Rocky Mountain Arsenal—Building 121, Commerce City, Colorado, 80222. Comments and requests can be sent electronically to [http://rockyflats@fws.gov](mailto:http://rockyflats@fws.gov). Additionally, copies of the Draft CCP/EIS may be downloaded from the project website: <http://rockyflats.fws.gov>. The Draft CCP/EIS will be available for reading at the following main branch libraries: Arvada Public Library in Arvada, Boulder Public Library in Boulder, Daniels Library in Lakewood, Golden Public Library in Golden, Westminster Public Library in Westminster, Front Range Community College in Westminster, Louisville Public Library in Louisville, Thornton Public Library in Thornton, and Mamie Dowd Eisenhower Library in Broomfield, all Colorado.

The Service will hold four public hearings on the CCP/EIS and encourages you to attend and provide your comments at one of the meetings. The time and place of the meetings will be provided in a Planning Update mailed to agencies, organizations and individuals on the mailing list, in a flyer posted in area libraries, in notices in area newspapers, and on the project Web site.

**FOR FURTHER INFORMATION CONTACT:** Laurie Shannon, Planning Team Leader at the above address or at (303) 289-0980.

**SUPPLEMENTARY INFORMATION:** The 6,240-acre Rocky Flats National Wildlife Refuge site is in northern Jefferson County and southern Boulder County, Colorado. The Rocky Flats site was used as a nuclear weapons production facility until 1992, when the mission of Rocky Flats changed to environmental cleanup and closure. The majority of the site has remained undisturbed for over 50 years and provides habitat for many wildlife species, including the federally threatened Preble's meadow jumping mouse, and several rare plant communities. Under the Rocky Flats National Wildlife Refuge Act of 2001, most of the site will become a National Wildlife Refuge once cleanup and closure has been completed. The Refuge will likely be established sometime between 2006 and 2008.

The National Wildlife System Administration Act of 1966, as amended by the National Wildlife Refuge Improvement Act of 1997, requires the Service to develop a CCP for the Refuge. The purpose in developing a CCP is to provide refuge managers with a 15-year strategy for achieving refuge purposes and contributing toward the mission of the National Wildlife Refuge System,

consistent with sound principles of fish and wildlife science, conservation, legal mandates, and Service policies. In addition to outlining broad management direction on conserving wildlife and their habitats, the CCP identifies wildlife-dependent recreational opportunities available to the public, including opportunities for hunting, wildlife observation and photography, and environmental education and interpretation.

Significant issues addressed in the Draft CCP/EIS include: vegetation management, wildlife management, public use, cultural resources, property, infrastructure, and refuge operations. The Service developed four alternatives for management of the Refuge: Alternative A—No Action; Alternative B—Wildlife, Habitat, and Public Use; Alternative C—Ecological Restoration; and Alternative D—Public Use. All four alternatives outline specific management objectives and strategies related to wildlife and habitat management; public use, education, and interpretation; safety; open and effective communication; working with others; and refuge operations.

Alternative B, the Service's Proposed Action, emphasizes wildlife and habitat conservation with a moderate amount of wildlife-dependent public use. Refuge-wide habitat conservation would include management of native plant communities, weeds, restoration tools, removal and revegetation of unused roads and stream crossings, management of deer and elk populations, prairie dogs, and protection of Preble's meadow jumping mouse habitat. Visitor use facilities would include about 16 miles of trails, a visitor contact station staffed seasonally, trailheads with parking, and developed overlooks. Most of the trails would use existing roads and public access would be by foot, bicycle, horse, or car. A limited public hunting program would be developed.

After the review and comment period for this Draft CCP/EIS, all comments will be analyzed and considered by the Service. A Final CCP/EIS will then be prepared and published and will include substantive comments received and the Service's responses to those comments. Changes made to the proposed action will also be identified in the Final CCP/EIS. A Record of Decision and final CCP will then be published.

All comments received from individuals on environmental impact statements become part of the official public record. Requests for such comments will be handled in accordance with the Freedom of

Information Act, the Council on Environmental Quality's NEPA regulations (40 CFR 1506.6(f) and other Service and Departmental policies and procedures.

The Service believes it is important to give reviewers notice of several court rulings related to public participation in the environmental review process. Reviewers should provide the Service with their comments during the review period of the Draft CCP/EIS. This enables the Service to analyze and respond to the comments at one time and to use information acquired in the preparation of the final environmental impact statement, thus avoiding undue delay in the decision making process. Reviewers have an obligation to structure their participation in the National Environmental Policy Act process so that it is meaningful and alerts the agency to the reviewers' position and contentions. Environmental objections that could have been raised at the draft stage may be waived if they are not raised until after completion of the final environmental impact statement. Comments on the Draft CCP/EIS should be specific and should address the adequacy of the plan, the impact statement, and the merits of the alternatives discussed (40 CFR 1503.3).

In the Final EIS, the Service will respond to all substantive comments. Comments are considered substantive if they:

- Question, with reasonable basis, the accuracy of the information in the document;
- Question, with reasonable basis, the adequacy of the environmental analysis;
- Present reasonable alternatives other than those presented in the EIS;
- Cause changes or revisions in the CCP; or
- Provide new or additional information relevant to the analysis.

Dated: January 14, 2004.

**John A. Blankenship,**

*Regional Director—Region 6, U.S. Fish and Wildlife Service, Lakewood, Colorado.*

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## DEPARTMENT OF THE INTERIOR

### Fish and Wildlife Service

#### Grand Cote National Wildlife Refuge

**AGENCY:** Fish and Wildlife Service, Interior.

**ACTION:** Notice of intent to prepare a Comprehensive Conservation Plan and Environmental Assessment for Grand